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Federal Subsidies and Grants to Provinces of Canada

Summary of Legislation

Payments made from Confederation to the
close of the Fiscal Year, 1936-37





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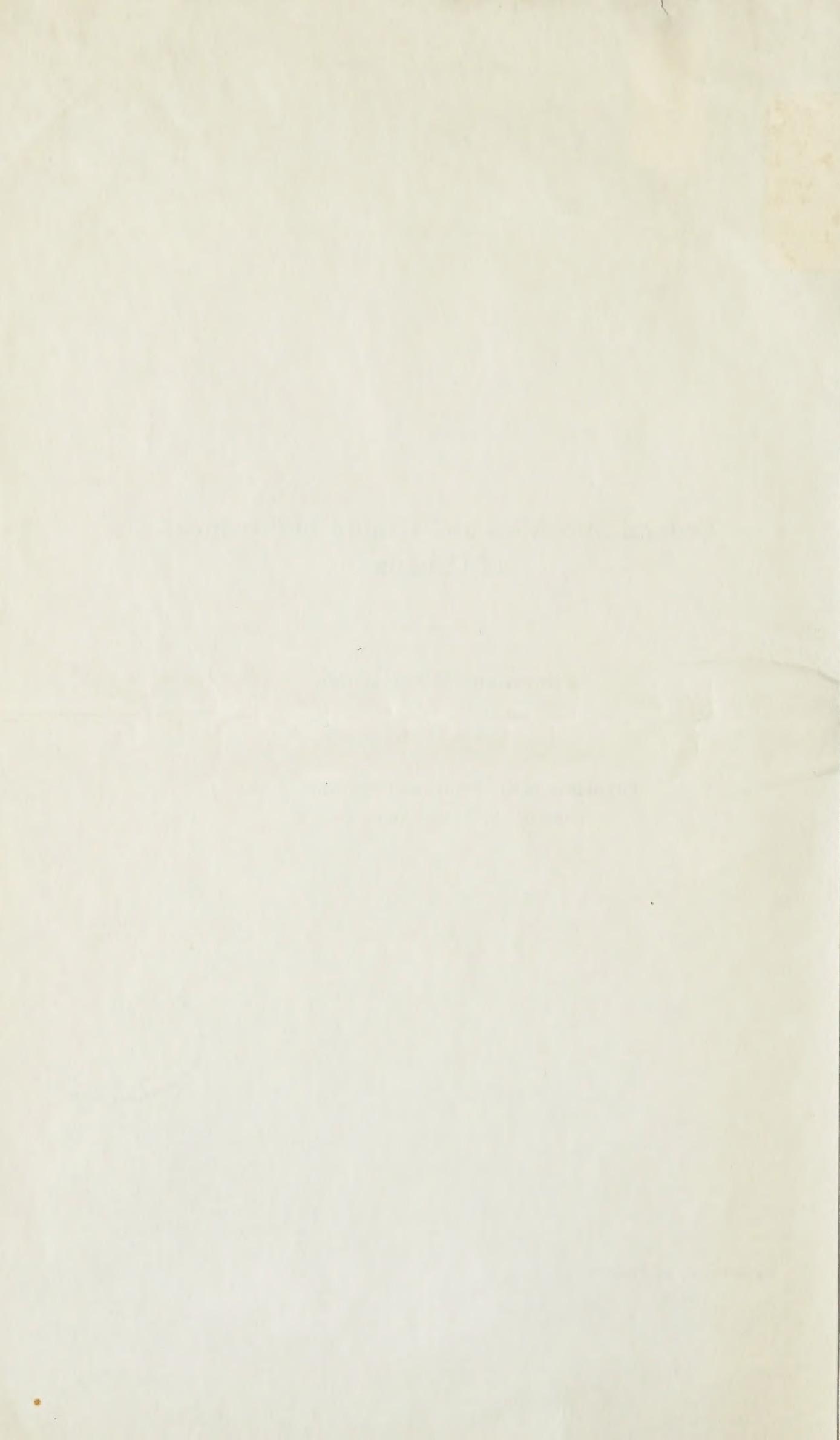
Federal Subsidies and Grants to Provinces of Canada

Summary of Legislation

Payments made from Confederation to the
close of the Fiscal Year, 1936-37



Department of Finance
1937



SUMMARY OF LEGISLATION RELATING TO SUBSIDIES TO PROVINCES

The Provinces of Canada (Ontario and Quebec), Nova Scotia and New Brunswick were by The British North America Act, 1867, joined in a federal union under the name of Canada on July 1, 1867. The other Provinces now comprised in the Dominion were organized or admitted into the Dominion as follows:—

Manitoba (Organized).....	July 15, 1870
British Columbia.....	July 20, 1871
Prince Edward Island.....	July 1, 1873
Saskatchewan (Organized).....	Sept. 1, 1905
Alberta (Organized).....	Sept. 1, 1905

By the terms of the B.N.A. Act, 1867 and subsequent arrangements made from time to time the Dominion was required to make certain annual payments to the Provinces. These payments are called subsidies and are shown in the public accounts under the heading "Subsidies to Provinces."

The assistance received by the Provinces is of four kinds (apart from special grants voted annually by Parliament in recent years to the Maritime Provinces and British Columbia pending consideration of subsidies) and may be dealt with under the following headings:—

1. Allowances for Government and Legislature;
2. Allowances per head of Population;
3. Special Grants;
4. Interest on Debt Allowances.

1. ALLOWANCES FOR GOVERNMENT AND LEGISLATURE

Under the terms of the B.N.A. Act, 1867 grants of specific amounts were made to the four original Provinces for the support of their governments and legislatures. Similar grants were made to the other Provinces upon their admission to the Dominion. The amounts payable by the Dominion for these purposes were not changed, except in the case of Manitoba, until the coming into force of the B.N.A. Act, 1907 which placed these grants on a basis of population as follows:—

Amount Payable	On population of
\$100,000.....	Under 150,000
150,000.....	150,000 to 200,000
180,000.....	200,000 to 400,000
190,000.....	400,000 to 800,000
220,000.....	800,000 to 1,500,000
240,000.....	Over 1,500,000

The B.N.A. Act, 1907 provided that the population of the Provinces of Manitoba, Saskatchewan and Alberta, respectively, was to be ascertained by the last quinquennial census or statutory estimate of population and that the population of the other Provinces was to be ascertained by the last decennial census. The special provision for ascertaining the population of the three Prairie Provinces was no doubt made because it was expected that the population in these Provinces would increase more rapidly than in the other Provinces.

The amounts originally granted for the support of provincial governments and legislatures, the special arrangement made for Manitoba in 1882 and the amounts now paid for this purpose under the provisions of the B.N.A. Act, 1907 are as follows:—

	Original Amount	Cap. 45, of 1882	B.N.A. Act, 1907
Ontario.....	1867	\$ 80,000	\$ 240,000
Quebec.....	1867	70,000	240,000
Nova Scotia.....	1867	60,000	190,000
New Brunswick.....	1867	50,000	190,000
Manitoba.....	1870	30,000	50,000
British Columbia.....	1871	35,000	190,000
Prince Edward Island.....	1873	30,000	100,000
Saskatchewan.....	1905	50,000	220,000
Alberta.....	1905	50,000	190,000

2. ALLOWANCES PER HEAD OF POPULATION

An annual grant equal to 80 cents per head of population was made to the original Provinces by Section 118 of the B.N.A. Act, 1867. The population of Ontario and Quebec was to be ascertained by the general census of 1861, and consequently the grants to these Provinces would not increase as their population increased. The population of Nova Scotia and New Brunswick was to be ascertained by the census of 1861 and by each decennial census until the population of each province amounted to 400,000 when the grant became fixed.

The grants to the Provinces which entered Confederation after 1867 were based on an assumed or estimated population in some cases far in excess of the actual population with the exception of the grant to the Province of Prince Edward Island which was based on the population of that Province as determined by the census of 1871 and by each decennial census thereafter until the population is 400,000 (Order of Her Majesty in Council, dated June 26, 1873). The grant to Manitoba was based on a population estimated at 17,000 (Chapter 3 of the Statutes of Canada, 1870); the grant to British Columbia was based on a population estimated at 60,000 (Order of Her Majesty in Council, dated May 16, 1871); the grants to Alberta and Saskatchewan were based on an estimated population of 250,000 each in 1905, but these grants were to increase as the populations of these Provinces increased (Chapters 3 and 42 of Statutes of 1905).

The B.N.A. Act, 1907, changed the basis upon which these grants were made and provided that a grant should be made to each Province at the rate of 80 cents per head of the population up to the number of 2,500,000 and at the rate of 60 cents per head of so much of the population as exceeds that number. The population is ascertained for the Provinces of Manitoba, Saskatchewan and Alberta by the last quinquennial census or statutory estimate of the population made at equal intervals between each quinquennial census and for the other Provinces by the last decennial census.

The following table shows the amounts paid annually to the Provinces under this head based upon each decennial census. The table is not complete, because the B.N.A. Act, 1907 provided that in the case of Alberta, Saskatchewan and Manitoba, the grants should be based on the last decennial or quinquennial census or the last statutory estimate of population, and in this table only the amounts for each decennial census year are shown for these Provinces.

ANNUAL ALLOWANCES PER HEAD OF POPULATION

PAID THE VARIOUS PROVINCES AS DETERMINED BY THE DECENTNIAL CENSUSES FROM 1861 TO 1931 SHOWING ALSO THE EFFECT OF THE READJUSTMENT AS ALLOWED BY THE B.N.A. ACT, 1907

	Census of 1861	Census of 1871	Census of 1881	Census of 1891	Census of 1901	B.N.A. Act, 1907	Census of 1911	Census of 1921	Census of 1931
	\$	\$	\$	\$	\$	\$	\$	\$	\$
Ontario.....	1,116,873	1,116,873	1,116,873	1,116,873	1,116,873	1,746,358	2,013,965	2,260,197	2,559,010
Quebec.....	889,253	889,253	889,253	889,253	889,253	1,319,119	1,602,170	1,888,959	2,224,553
Nova Scotia.....	264,686	310,240	320,000	320,000	320,000	367,659	393,870	419,070	410,277
New Brunswick.....	201,637	228,475	256,986	257,010	264,896	264,896	281,511	310,301	326,575
Manitoba (first two periods assumed).....		13,600	120,000	122,004	204,169	292,550	364,695	485,789	560,111
British Columbia (first two periods estimated).....		48,000	48,000	78,533	142,926	142,926	313,984	419,665	555,410
Prince Edward Island.....		75,217	87,142	87,263	87,262	87,262	87,262	87,262	87,262
Saskatchewan (from Sept. 1, 1905 to July 1, 1907 on estimated population).....					200,000	206,210	390,314	606,008	737,428
Alberta (from Sept. 1, 1905 to July 1, 1907 on estimated population).....					200,000	200,000	300,347	470,763	585,284
Total.....	2,472,449	2,681,658	2,838,254	2,870,941	3,425,379	4,626,980	5,748,118	6,948,014	8,045,910

NOTE.—The B.N.A. Act, 1867 and subsequent statutes passed from time to time made no provision for the decrease of the grants per head of population in case the population of a Province declined. After 1891 the population of Prince Edward Island declined but the grant to Prince Edward Island under this head continued to be paid on the basis of the population determined by the decennial census of 1891. The B.N.A. Act, 1907, expressly provided that if the population of a Province decreased the amount paid under this head would not be decreased.

3. SPECIAL GRANTS

Special grants have been made to all the Provinces except Ontario and Quebec as follows:—

Nova Scotia:—

Under the provisions of Chapter 2 of the Statutes of 1869, Nova Scotia received an annual allowance of \$82,698 payable half-yearly for a period of ten years from July 1, 1867. The first payment was to be made July 1, 1869; the arrears up to July 1, 1869 were to be capitalized and the interest on the part capitalized was to be paid until the end of the period of ten years when the principal was to be paid.

New Brunswick:—

Under the provisions of Section 119 of the B.N.A. Act, 1867, New Brunswick received an annual allowance of \$63,000 for ten years after July 1, 1867, subject as long as the debt of the Province remained under \$7,000,000 to a deduction of an amount equal to 5% per annum on the amount by which the debt of the Province is less than \$7,000,000.

A subsidy of \$150,000 per annum was granted to the Province by Chapter 41 of the Statutes of 1873 in consideration of the repeal by the Province of the duties upon the export of lumber from the Province which the Province was permitted to levy by Section 124 of the B.N.A. Act, 1867 and of the abandonment by the Province of its right to levy such duties in the future.

Manitoba:—

By Chapter 3 of the Statutes of 1876 a grant at the rate of \$26,746.96 per annum payable half-yearly in advance was made to Manitoba from July 1, 1875 to December 31, 1881 in order to increase the revenue of the Province derived from the Dominion to \$90,000. This grant was increased to \$42,400 per annum by Chapter 2 of the Statutes of 1879 in order to raise the revenue derived from the Dominion to \$105,653.04 for the period from July 1, 1879 to December 31, 1881.

An allowance of \$45,000 per annum for ten years was granted from January 1, 1882 by Chapter 5 of the Statutes of 1882. The Act declared that the allowance was made as an indemnity for the want of public lands. The public lands of Manitoba were by the terms of its admission into the Dominion administered by the Dominion. The proceeds of the sale of the public lands were received by the Dominion Government and the Province derived no revenue from this source. This allowance was increased to \$100,000 per annum from July 1, 1885 by Chapter 50 of the Statutes of 1885 and was paid at this rate until 1912 when the allowance for this purpose was again increased.

The Manitoba Boundaries Extension Act, 1912 being Chapter 32 of the Statutes of 1912, provided that the subsidy to be paid to Manitoba in lieu of public lands should be determined in the same manner as the subsidies for this purpose granted to Alberta and Saskatchewan, namely, on the basis of population as follows:—

Amount payable per annum	On population of
\$ 562,500.....	400,000— 800,000
750,000.....	800,000—1,200,000
1,125,000.....	Over 1,200,000

There was this difficulty that certain special grants of land had earlier been given to Manitoba—150,000 acres as a University endowment and approximately 2,000,000 acres of swamp lands. Alberta and Saskatchewan had received no similar grants. Accordingly, The Manitoba Boundaries Extension Act, 1912, provided that it was necessary to make deductions for these earlier concessions. The deductions amounted to \$153,493 per annum and were determined as follows:—(1) The Province retransferred to the Dominion all swamp lands not sold by the Province, and a deduction was made of 5% per annum upon the sale price of the lands less sums expended by or chargeable to the Province for the administration and sale of these lands; and (2) The lands granted as a University endowment were valued at \$300,000 and interest at 5% per annum on this sum was also deducted. Section 20 of the Manitoba Natural Resources Agreement approved by Chapter 29 of the Statutes of 1930 provided for the continuance of this subsidy without any deductions notwithstanding the transfer of the natural resources to the Province.

The Manitoba Boundaries Extension Act, 1912 provided that as an additional allowance in lieu of public lands the sum of \$100,861.78 was to be paid to the Province on July 1, 1912 and on July 1, 1913 for the construction of necessary public buildings. This was to bring the amount payable to Manitoba for construction of public buildings up to the amount paid to Alberta and Saskatchewan for the same purpose.

The Manitoba Natural Resources agreement provided that the Dominion should pay to the Province the sum of \$4,584,212.49 with interest at 5% per annum from July 1, 1929 as a readjustment of subsidy in lieu of lands from 1870-1908. This sum was paid in the fiscal year 1930-31.

British Columbia:—

Under the terms of the Order of Her Majesty in Council approved at Windsor on May 16, 1871 (admitting the Province of British Columbia into the Dominion) the sum of \$100,000 per annum was to be paid to the Province in consideration of land to be conveyed by the Province to the Dominion in aid of the construction of the Canadian Pacific Railway.

By Chapter 37 of the Statutes of 1930 this land known as the Railway Belt together with land known as the Peace River Block was retransferred to British Columbia and the Act provided that notwithstanding the retransfer the Dominion was to continue to pay annually to the Province this grant of \$100,000.

The B.N.A. Act, 1907 provided that an additional grant of \$100,000 was to be paid to the Province each year for a period of ten years from July 1, 1907.

Prince Edward Island:—

By Order of Her Majesty in Council passed at Windsor on June 26, 1873 (admitting Prince Edward Island into the Dominion) a grant of \$45,000 per annum was made to the Province because the Province held no lands from the Crown and derived no revenue from this source. This grant was subject to a deduction of 5% per annum on any sum not exceeding \$800,000 which the Dominion might advance to the Province for the purchase of lands then held by large proprietors.

By Chapter 8 of the Statutes of 1887 a grant of \$20,000 per annum was made to the Province in addition to all other subsidies or allowances then being paid to the Province.

By Chapter 3 of the Statutes of 1901, an additional allowance of \$30,000 per annum was made in full settlement of the claims on account of the alleged non-fulfilment of the terms of union between the Dominion and the Province as respects the maintenance of efficient steam communication between the island and the mainland.

By Chapter 42 of the Statutes of 1912, a grant of \$100,000 per annum was made to the Province in addition to all other grants then being paid to it.

The aggregate amount of the annual payments now being made to the Province under the authority of the above-mentioned Acts is \$195,000 less a deduction of \$39,120.10, being interest at 5% per annum on the amount advanced to the Province for the purchase of lands held by large proprietors.

Saskatchewan and Alberta:—

The Saskatchewan Act, Chapter 42 of the Statutes of 1905 and the Alberta Act, Chapter 3 of the Statutes of 1905, establishing these Provinces as Provinces of Canada provided that in as much as these Provinces would not have Crown lands as a source of revenue there should be paid to them an annual sum based upon their population as from time to time ascertained by the quinquennial census as follows:—

Amount payable	On population of
\$ 375,000.....	250,000— 400,000
562,500.....	400,000— 800,000
750,000.....	800,000—1,200,000
1,125,000.....	Over 1,200,000.

The Alberta Natural Resources Agreement approved by Chapter 3 of the Statutes of 1930 and the Saskatchewan Natural Resources Agreement approved by Chapter 41 of the Statutes of 1930 provide that these grants shall continue to be paid notwithstanding the transfer to these Provinces of their natural resources.

Chapter 3 of the Statutes of 1905 and Chapter 42 of 1905 also provide an additional allowance in lieu of public lands to each Province of \$93,750 to be paid annually for five years to provide for the construction of necessary public buildings.

Amounts now being paid to various provinces annually as special grants are as follows:—

New Brunswick.....	\$150,000
Manitoba.....	562,500
British Columbia.....	100,000
Prince Edward Island.....	195,000*
Saskatchewan.....	750,000
Alberta.....	562,500

*Less \$39,120.10 being interest on Land Account.

Special grants voted annually by Parliament in recent years to the Maritime Provinces and British Columbia are shown on page 18 of this memorandum.

4. INTEREST ON DEBT ALLOWANCES

Under the B.N.A. Act, 1867 the Dominion assumed all the debts and liabilities of the original Provinces. The indebtedness per head of population varied in the Provinces and in order that each Province might receive approximately the same treatment the method of debt allowances was used. By this method each Province was granted a debt allowance of approximately \$25.00 per head of population. If the actual debt of a Province assumed by the Dominion exceeded its debt allowance, the Province was charged with interest on the excess at 5% per annum; if the actual debt of a Province assumed by the Dominion was less than its debt allowance, the Dominion was required to pay interest on the deficiency to the Province at the rate of 5% per annum.

The following table shows the actual amount of the debt allowances and the per capita rate:—

Actual amount of Debt Allowance	Per capita rate
<i>Ontario and Quebec jointly</i> —	
\$62,500,000.....	\$24 92
<i>Nova Scotia</i> —	
\$8,000,000.....	\$24 18
<i>New Brunswick</i> —	
\$7,000,000.....	\$27 77

As the actual debts of Nova Scotia and New Brunswick were less than their debt allowances, these Provinces were each entitled to receive from the Dominion 5% per annum upon the difference. The actual debts of Ontario and Quebec, however, exceeded their joint debt allowances by \$10,506,088.84 and it was therefore necessary for these two Provinces to pay to the Dominion interest at the rate of 5% per annum on the excess. It is to be noted that the debt allowance of Ontario and Quebec was a joint one. The reason for this was that these two Provinces were joined in a legislative union from 1841 until they became separate Provinces in 1867. The division of the assets and liabilities which these Provinces held jointly was referred by Section 42 of the B.N.A. Act, 1867 to three arbitrators, one of whom was to be appointed by Ontario, one by Quebec and one by the Dominion. By the award of a majority of the arbitrators, 52.77% of the excess debt or \$5,544,115 was to be borne by Ontario and 47.23% of the excess debt or \$4,961,973 was to be borne by Quebec.

By Chapter 2 of the Statutes of 1869, the debt allowance of Nova Scotia was increased to \$9,186,756 from July 1, 1867 in order to place Nova Scotia on the same footing as New Brunswick, namely, a debt allowance of \$27.77 per head. In calculating this amount a clerical error was made and in 1885 the Province was paid \$5,420.39 to make good this error. The joint debt allowance of Ontario and Quebec remained at \$24.92 per head.

Manitoba entered Confederation in 1870 and was granted a debt allowance of \$472,090 which on a population taken to be 17,000 was equivalent to \$27.77 per head. As the Province was not then in debt it was entitled to receive from the Dominion interest on this sum at the rate of 5% per annum.

British Columbia entered Confederation in 1871 and was granted a debt allowance of \$1,666,200 which on a population taken to be 60,000 was also equivalent to \$27.77 per head.

From the foregoing, it will be seen that up to this point the debt allowances of the Provinces forming part of the Dominion were \$27.77 per head of population except in the case of Ontario and Quebec where the debt allowance remained fixed at \$24.92 per head of population.

By Chapter 30 of the Statutes of 1873, the debt allowance of Ontario and Quebec jointly was increased by \$10,506,088.84. This increase represented the amount by which the actual debts of these two Provinces at Confederation exceeded the debt allowance of \$62,500,000 given them by the B.N.A. Act, 1867.

Under Chapter 30 of 1873, the debt allowances of the other Provinces were increased in the same proportion. The following table shows the increases in the debt allowances of the Provinces made by Chapter 30 of the Statutes of 1873:—

	Increase of Debt Allowance
Ontario and Quebec.....	\$10,506,088 84
Nova Scotia.....	1,544,270 00
New Brunswick.....	1,176,680 00
Manitoba.....	79,356 00
British Columbia.....	280,084 00

The increase in the debt allowances made by Chapter 30 of the Statutes of 1873 brought the per capita rate of Ontario and Quebec up to \$29.11 and that of the other Provinces up to \$32.43.

Doubts arose at once whether the increase in the debt allowance of Nova Scotia should be based upon the sum of \$8,000,000 mentioned in the B.N.A. Act, 1867 or on the sum of \$9,186,756 to which its debt allowance was increased by Chapter 2 of the Statutes of 1869. To remove such doubts, Chapter 3 of the Statutes of 1874 was passed declaring that the increased debt allowance of Nova Scotia should be based upon the sum of \$9,186,756 as if that sum had been mentioned in the B.N.A. Act, 1867.

Prince Edward Island became part of the Dominion on July 1, 1873 and was granted a debt allowance of \$4,701,050, equal to \$50.00 per head of its population as shown by the census returns of 1871. The explanation of this high per capita debt allowance given in the Order in Council admitting the Province into the Dominion was the large expenditure of the Dominion for railways and canals, the possibility of a readjustment of financial relations between the Dominion and other Provinces and the isolated and exceptional condition of the Province. The debt allowance of the Province was not affected by Chapter 30 of the Statutes of 1873.

The increases in the debt allowances which the Provinces received by Chapter 30 of the Statutes of 1873 took effect from July 1, 1873. By Chapter 4 of the Statutes of 1884, the increases granted in 1873 were allowed as from July 1, 1867 in the case of Ontario, Quebec, Nova Scotia and New Brunswick and proportionate increases in debt allowances were granted to the Provinces which entered the Dominion after July 1, 1867. The method by which this was done may be summarized as follows:—

Quebec and Ontario were until their debt allowance was increased in 1873 charged with interest at 5% per annum on the amount by which their actual debt on July 1, 1867, exceeded \$62,500,000, the debt allowance granted them by the B.N.A. Act, 1867. Chapter 4 of the Statutes of 1884 provided that the interest which had been charged against the Provinces on this excess debt, together with interest on each instalment of interest from the time it fell due until July 1, 1884, was to be deemed to be capital owing by the Dominion to the Province upon which the Dominion would pay the Provinces as part of their yearly subsidy interest at 5% per annum from July 1, 1884. As a result of this calculation, the sum of \$5,397,503.13 was added to the debt allowance of Ontario and Quebec and was divided between them in the same proportion as their original debt allowance, namely, 52.77% to Ontario and 47.23% to Quebec. If the increase in debt allowance granted to Nova Scotia and New Brunswick in 1873 had been granted in 1867, these Provinces would have received interest on this sum at 5% per annum from July 1, 1867, to July 1, 1873, because their actual debts at Confederation did not exceed the debt allowances granted them in 1867. By the Act of 1884, the interest which these Provinces would have received from July 1, 1867 to July 1, 1873 together with interest at 5% per annum on each instalment of interest from the time such interest fell due until July 1, 1884 was deemed to be capital owing these Provinces upon which the Dominion would pay the Provinces interest at 5% per annum from July 1, 1884. As a result, the debt allowance of Nova Scotia was increased by \$793,368.71 and the debt allowance of New Brunswick by \$604,519.35. For the Provinces which entered Confederation after 1867, the calculation was necessarily more involved. The debt allowances of these Provinces were increased by amounts bearing the same proportion to the respective populations of the Provinces as ascertained by the census of 1881, as the total of the amounts to be added to the debt allowances of Ontario, Quebec, Nova Scotia and New Brunswick bore to the combined population of these four last mentioned Provinces as ascertained by the census of 1881. As a result of this calculation, the debt allowance of Manitoba was increased by \$110,825.07, the debt allowance of British Columbia by \$83,107.88 and the debt allowance of Prince Edward Island by \$182,973.78. The following table shows the increase in the yearly subsidy and the increase in the debt allowances of the Provinces made by Chapter 4 of the Statutes of 1884:—

	Increase in Yearly Subsidy	Increase of Debt Allowance
Ontario and Quebec jointly.....	\$ 269,875 16	\$ 5,397,503 13
Nova Scotia.....	39,668 44	793,368 71
New Brunswick.....	30,225 97	604,519 35
Manitoba.....	5,541 25	110,825 07
British Columbia.....	4,155 39	83,107 88
Prince Edward Island.....	9,148 68	182,973 78

Chapter 50 of the Statutes of 1885 provided that the debt allowance of Manitoba from July 1, 1885 was to be calculated on the basis of a population of 125,000 instead of on a population of 17,000, but at the same rate per capita previously allowed.

Manitoba, however, was not entitled to receive interest upon the whole amount of its debt allowance so calculated but on the difference between this amount and the sum of advances made by the Dominion to the Province for strictly local purposes, including \$150,000 to be advanced to the Province by the Dominion to construct an asylum. The debt allowance so calculated amounted to \$4,054,757.35. The advances already made by the Dominion were \$742,842.58, leaving \$3,311,914.77 upon which Manitoba was entitled to receive interest at 5% per annum.

The advances made by the Dominion to Manitoba included an item of \$267,026.43, representing the cost of the erection of the Legislative Buildings and Government House at Winnipeg. Chapter 4 of the Statutes of 1898 provided that this amount should no longer be deducted from the amount upon which Manitoba was entitled to receive 5% per annum. Chapter 4 of the

Statutes of 1898 further provided that the Dominion was to pay the Province the sum of \$231,575.47, which was the total of the amounts which would have been payable to the Province by the Dominion in excess of the amounts actually paid as interest on the debt allowance of Manitoba had the cost of the erection of the Legislative Buildings and Government House not been charged against the debt allowance, together with interest at the rate of 5% per annum on each of the amounts so payable in excess of the amounts actually paid from the date they would have been payable up to July 1, 1898.

Saskatchewan and Alberta were organized and became Provinces of the Dominion in 1905. The debt allowance of each was fixed at \$8,107,500, which on an estimated population of 250,000 was equivalent to \$32.43 per head. As these Provinces were not in debt when they were established they were entitled to receive interest from the Dominion at 5% per annum on the whole amount of their debt allowances.

Under the provisions of Chapter 32 of the Statutes of 1912, the debt allowance of Manitoba was also increased to \$8,107,500 to place Manitoba on the same footing as Alberta and Saskatchewan. Although Manitoba was not in debt when it was established the Dominion had advanced \$475,816.15 to the Province for provincial purposes. Manitoba accordingly was entitled to receive interest at 5% per annum on \$7,631,683.85, the difference between its debt allowance and the amounts already advanced by the Dominion.

Chapter 32 of the Statutes of 1912 also provided that this provision should be held to come into force on July 1, 1908.

A recapitulation of the amounts which have from time to time been added to the debt allowances of the various Provinces is set out below; also a summary of the balances at the credit of the debt account of each Province on which the Dominion is paying interest at 5% per annum. These sums represent the amounts by which the actual debts of the Provinces assumed by the Dominion fell short of the allowed debts as adjusted from time to time.

RECAPITULATION OF THE DEBT ALLOWANCES OF THE VARIOUS PROVINCES

	Allowed upon entering Confederation	Added by Act of 1869	Added by Act of 1873	Added by Act of 1874	Added by Act of 1884	Added by Act of 1885	Added by Act of 1912	Total allowance for debt including amount added by Act of 1884	Total per capita allowance not including Act of 1884	Basis of calculating per capita rate	Balance of Debt Allowance Mar. 31, 1937, on which interest at 5% is paid the Provinces
Ontario and Quebec jointly.....	\$62,500,000	\$ 1,186,756	\$10,506,088	\$ 199,490	\$ 5,397,503	\$.....	\$.....	\$ 78,403,591	\$ 29,11	Census, 1861	\$ 5,397,503†
Nova Scotia.....	8,000,000	1,344,780	5,420	793,368	11,529,814	32 43	32 43	32 43	32 43	Census, 1861	1,055,416
New Brunswick.....	7,000,000	1,176,680	.....	604,519	8,781,199	32 43	32 43	32 43	32 43	Census, 1861	529,299
Manitoba.....	472,090	79,357	.....	110,825	8,107,500	32 43	32 43	32 43	32 43	*Assumed	7,631,684
British Columbia.....	1,666,200	280,084	.....	3,392,485	2,029,391	32 43	32 43	32 43	32 43	Estimate of 60,000	583,021
Prince Edward Island.....	4,701,050	.....	.....	4,052,743	4,884,023	50 00	50 00	50 00	50 00	Census, 1871	775,792
Saskatchewan.....	8,107,500	.....	.....	83,107	8,107,500	32 43	32 43	32 43	32 43	*Assumed	8,107,500
Alberta.....	8,107,500	.....	.....	182,973	8,107,500	32 43	32 43	32 43	32 43	*Assumed	8,107,500

By the award of the arbitrators dated September 3, 1870, 52.77% of the debt of these two provinces in excess of \$62,500,000 or \$5,544,115 was to be borne by Ontario and 47.23% or \$4,961,973 by Quebec.
 †By the award of the arbitrators dated November 2, 1893, this increased debt allowance was divided between Ontario and Quebec as follows: 52.77% or \$2,848,289.52 to Ontario and 47.23% or \$2,549,213.61 to Quebec.

* In the case of Manitoba, Saskatchewan and Alberta, the per capita allowance for debt of \$32.43 is based on an assumed population of 250,000.

**LIST OF ACTS AND ORDERS IN COUNCIL RELATING TO SUBSIDIES
TO PROVINCES**

- 1867—British North America Act, 1867, 30 Victoria, Chapter 3 (Great Britain)—established the Dominion, comprised of the four Provinces, Ontario, Quebec, Nova Scotia and New Brunswick, and among other things provided for payment of certain Annual Subsidies to these Provinces.
- 1869—32-33 Victoria, Chapter 2—Increased the Debt Allowance of the Province of Nova Scotia from \$8,000,000 to \$9,186,756.
- 1870—33 Victoria, Chapter 3—Established the Province of Manitoba, admitted it into the Dominion and provided for initial subsidies.
- 1871—Order of Her Majesty in Council made at Windsor, May 16, 1871—Admitted the Province of British Columbia into the Dominion and provided for initial subsidies.
- 1873—36 Victoria, Chapter 30—Increased the Debt Allowance of Ontario and Quebec by \$10,506,088 and the Debt Allowances of Nova Scotia and New Brunswick by proportionate amounts.
- 1873—36 Victoria, Chapter 41—Granted to New Brunswick an additional annual subsidy of \$150,000 in consideration of the repeal of the lumber duties which were reserved to the Province by the B.N.A. Act, 1867.
- 1873—Order of Her Majesty in Council made at Windsor, June 26, 1873—Admitted the Province of Prince Edward Island into the Dominion and provided for initial subsidies.
- 1874—37 Victoria, Chapter 3—Provided that Nova Scotia's proportionate increase under Chapter 30, 1873, should be based on a debt allowance of \$9,186,756 as granted by the Act of 1869 in place of the \$8,000,000 allowed by the B.N.A. Act, 1867.
- 1876—39 Victoria, Chapter 3—Provided a special grant of \$26,746.96 per annum to the Province of Manitoba to raise the revenue of the Province derivable from Canada to \$90,000. This grant was payable from July 1, 1875, to December 31, 1881.
- 1879—42 Victoria, Chapter 2—Increased the above special grant to Manitoba to \$42,400 from July 1, 1879, to December 31, 1881. This was for the purpose of raising the revenue derivable from the Dominion to \$105,653.04.
- 1882—45 Victoria, Chapter 5—Provided for an increased subsidy to Manitoba for a period of ten years as follows:—

—	Increased from	To
	\$ cts.	\$ cts.
For Support of Government and Legislature.....	30,000 00	50,000 00
Allowance of 80 cents per head of population based on an estimated population of 150,000, instead of 17,000 as formerly.....	13,600 00	120,000 00
Indemnity for want of Public Lands.....		45,000 00

1884—47 Victoria, Chapter 4—Provided that the increase in Debt Allowance granted by Chapter 30 of 1873 should be allowed as from July 1, 1867, and the amounts which would have been paid the Provinces on account of this adjustment with interest thereon to 1884 was deemed capital and added to the Debt Allowances.

1885—48-49 Victoria, Chapter 50—Provided for an increased subsidy to Manitoba and repealed the time limit imposed by Chapter 5 of 1882. Increases provided for were as follows:—

	Subsidy increased from	To
	\$ cts.	\$ cts.
Indemnity for want of Public Lands.....	\$ 45,000	\$ 100,000
Allowances per head of population to be based on quinquennial census and statutory estimate at equal intervals between each such census up to 400,000, providing such census exceeds 150,000, the estimate established by Act of 1882.....		No immediate increase
Allowance for debt to be calculated on a population of 125,000 at the same per capita rate as was allowed on the estimated population of 17,000 by Act of 1870 establishing the Province.....	\$ 17,696	\$ 165,596

1887—50-51 Victoria, Chapter 8—Provided for a special grant to Prince Edward Island of \$20,000 per annum.

1898—61 Victoria, Chapter 4—Provided that the Manitoba Debt Account be credited with \$267,026.43, being the cost of Legislative Buildings at Winnipeg which had previously been charged to this account; and that the sum of \$231,575.47 be paid the Province. This latter sum represented the total amount of interest which the Province would have received together with interest thereon at 5% had the cost of the Buildings never been charged to the account.

1901—1 Edward VII, Chapter 3—Granted further special allowance of \$30,000 per annum to the Province of Prince Edward Island.

1905—4-5 Edward VII, Chapter 3 and Chapter 42—Established the Provinces of Alberta and Saskatchewan, admitted them into the Dominion and provided for initial subsidies.

1907—British North America Act 1907 (Great Britain)—Provided for a general revision of subsidies to all of the Provinces. It included a special grant to British Columbia of \$100,000 per annum for a period of ten years.

1912—2 George V, Chapter 32—Provided among other things for increase in subsidy to Manitoba to place this Province on the same basis as Alberta and Saskatchewan.

1912—2 George V, Chapter 42—Provided for additional annual grant to Prince Edward Island of \$100,000.

1930—20-21 George V, Chapter 29—Approved Manitoba Natural Resources Agreement which among other things made some changes in subsidies payable to Province.

1930—20-21 George V, Chapter 37—Provided for the continuation of the annual grant of \$100,000 to British Columbia notwithstanding the re-transfer to the Province of the Railway Belt and Peace River Block.

1930—20-21 George V, Chapter 3—Approved Alberta Natural Resources Agreement which among other things made some changes in subsidies payable to Province.

1930—20-21 George V, Chapter 41—Approved Saskatchewan Natural Resources Agreement which among other things made some changes in subsidies payable to Province.

SUMMARY TABLES

SUMMARY OF PAYMENTS ON ACCOUNT OF SUBSIDIES DURING THE FISCAL YEAR 1936-37

Province	Allowances for Government	Allowances per head of Population	Special Grants	Interest on Debt Allowances	Total
	\$ cts.	\$ cts.	\$ cts.	\$ cts.	\$ cts.
Ontario.....	240,000 00	2,559,009 80	.....	142,414 48	2,941,424 28
Quebec.....	240,000 00	2,224 553 00	.....	127,460 68	2,592,013 68
Nova Scotia.....	190,000 00	410,276 80	.....	52,770 80	653,047 60
New Brunswick.....	190,000 00	326,575 20	150,000 00	26,464 96	693,040 16
Manitoba.....	190,000 00	568,938 40	562,500 00	381,584 18	1,703,022 58
British Columbia.....	190,000 00	555,410 40	100,000 00	29,151 06	874,561 46
Prince Edward Island.....	100,000 00	87,262 40	* 155,879 90	38,789 58	381,931 88
Saskatchewan.....	220,000 00	744,708 80	750,000 00	405,375 00	2,120,083 80
Alberta.....	190,000 00	618,196 00	562,500 00	405,375 00	1,776,071 00
	1,750,000 00	8,094,930 80	2,280,879 90	1,609,385 74	13,735,196 44

*Allowance of \$195,000 less \$39,120.10 interest on Land Account.

SUBSIDY PAYMENTS FROM JULY 1867, TO CLOSE OF THE FISCAL YEAR ENDED
MARCH 31, 1937

Province	Allowances for Government	Allowances per head of Population	Special Grants	Interest on Debt Allowances	Total
	\$ cts.	\$ cts.	\$ cts.	\$ cts.	\$ cts.
Alberta.....	5,726,666 67	13,791,038 67	16,781,250 00	12,972,000 00	49,270,955 34
British Columbia.....	6,700,000 00	13,843,598 40	7,600,000 00	1,933,753 80	30,077,352 20
Manitoba.....	7,305,000 00	18,482,323 60	21,581,732 76	14,495,372 19	61,864,428 55
New Brunswick.....	7,460,000 00	18,757,801 60	10,230,000 00	1,477,029 88	37,924,831 48
Nova Scotia.....	8,100,000 00	24,542,840 00	826,980 00	3,341,023 11	36,810,843 11
Ontario.....	10,400,000 00	109,756,017 19	.....	5,313,347 58	125,469,364 77
Prince Edward Island.....	4,020,000 00	5,487,228 80	5,131,944 14	2,680,424 55	17,319,597 49
Quebec.....	10,000,000 00	89,105,191 60	.....	5,579,174 25	104,684,365 85
Saskatchewan.....	6,156,666 67	17,587,522 40	19,281,250 00	12,972,000 00	55,997,439 07
	65,868,333 34	311,353,562 26	81,433,156 90	60,764,125 36	519,419,177 86

POPULATION OF CANADA BY PROVINCES IN THE DECAENNIAL CENSUS YEARS 1861 TO 1931

—	1861	1871	1881	1891	1901	1911	1921	1931	Increase 1871 to 1931
Ontario.....	1,396,091	1,620,851	1,926,922	2,114,321	2,182,947	2,527,292	2,933,662	3,431,683	1,810,832
Quebec.....	1,111,566	1,191,516	1,359,027	1,498,535	1,648,898	2,005,776	2,360,665	2,874,255	1,682,739
Nova Scotia.....	330,857	387,800	440,572	450,396	459,574	492,338	523,837	512,846	125,046
New Brunswick.....	252,047	285,594	321,233	321,263	331,120	351,889	387,876	408,219	122,625
Manitoba.....	25,228	62,260	152,506	255,211	461,394	610,118	700,139	674,911	.....
British Columbia.....	36,247	49,459	98,173	178,657	392,480	524,582	694,263	658,016	.....
Prince Edward Island.....	94,021	108,891	109,078	103,259	93,728	88,615	88,038	—5,983	.....
Saskatchewan.....	.....	.....	.....	91,279	492,432	757,510	921,785	921,785	.....
Alberta.....	.....	.....	.....	73,022	374,295	588,454	731,605	731,605	.....
Total.....	3,090,561	3,641,257	4,268,364	4,734,272	5,323,967	7,191,624	8,775,319	10,362,833	6,721,576

In addition to the decennial census as above it is required that in the case of Manitoba, Saskatchewan and Alberta a census be taken every five years and an official estimate every two and a half years at equal intervals between each quinquennial and decennial census. The population as determined in each of the quinquennial census years from 1906 is as follows:—

	1906	1916	1926	1936
Manitoba.....	365,688	553,860	639,056	711,173
Saskatchewan.....	257,763	647,835	821,042	930,886
Alberta.....	185,195	496,442	607,584	772,745

PERCENTAGE INCREASE OF POPULATION BY DECADES FROM 1871 TO 1931

—	1871 to 1881	1881 to 1891	1891 to 1901	1901 to 1911	1911 to 1921	1921 to 1931	Percentage increase in 60 years
Ontario.....	18.88	9.73	3.25	15.77	16.08	16.98	111.72
Quebec.....	14.06	9.53	10.77	21.64	17.72	21.76	141.22
Nova Scotia.....	13.61	2.23	2.04	7.13	6.40	-2.10	32.24
New Brunswick.....	12.48	0.01	3.07	6.27	10.23	5.24	42.93
Manitoba.....	146.79	144.95	67.34	80.79	32.23	14.75	2,675.24
British Columbia.....	36.45	98.49	81.98	119.68	33.66	32.34	1,815.36
Prince Edward Island.....	15.82	0.17	-5.33	-9.23	-5.46	-0.65	-6.36
Saskatchewan.....	.....	.....	.....	439.48	53.83	21.69	.....
Alberta.....	.....	.....	.....	412.58	57.22	24.33	.....
	17.22	10.91	12.45	35.08	22.03	18.09	184.59

ANNUAL SUBSIDIES TO PROVINCES SINCE 1867

(1) ALLOWANCES FOR GOVERNMENT AND LEGISLATURE

Annual rate for period	Ontario, July 1, 1867	Quebec, July 1, 1867	Nova Scotia, July 1, 1867	New Brunswick, July 1, 1867	Manitoba, July 1, 1870	British Columbia, July 1, 1871	Prince Edward Island, July 1, 1873	Saskatch- ewan, Sept. 1, 1905	Alberta, Sept. 1, 1905
From date of admission as a Province	\$	\$	\$	\$	\$	\$	\$	\$	\$
to Dec. 31, 1881....	80,000	70,000	60,000	50,000	30,000	35,000	30,000	.....	.....
" June 30, 1905....	80,000	70,000	60,000	50,000	50,000	35,000	30,000	50,000	50,000
" June 30, 1907....	80,000	70,000	60,000	50,000	50,000	35,000	30,000	50,000	50,000
" Dec. 31, 1909....	240,000	240,000	190,000	180,000	180,000	150,000	100,000	180,000	180,000
" June 30, 1911....	240,000	240,000	190,000	180,000	190,000	150,000	100,000	180,000	180,000
" Dec. 31, 1913....	240,000	240,000	190,000	180,000	190,000	180,000	100,000	190,000	180,000
" June 30, 1921....	240,000	240,000	190,000	180,000	190,000	180,000	100,000	190,000	190,000
" Dec. 31, 1923....	240,000	240,000	190,000	180,000	190,000	190,000	100,000	190,000	190,000
" June 30, 1931....	240,000	240,000	190,000	180,000	190,000	190,000	100,000	220,000	190,000
" June 30, 1937....	240,000	240,000	190,000	190,000	190,000	190,000	100,000	220,000	190,000
Total paid....	10,400,000	10,000,000	8,100,000	7,460,000	7,305,000	6,700,000	4,020,000	6,156,667	5,726,667

(2) ALLOWANCES PER HEAD OF POPULATION

From date of admission as a Province									
to June 30, 1871....	1,116,873	889,253	264,686	201,638	13,600	.....	.....	.....	.....
" June 30, 1881....	1,116,873	889,253	310,240	228,475	13,600	48,000	75,217	.....	.....
" Dec. 31, 1881....	1,116,873	889,253	320,000	256,986	13,600	48,000	87,142	.....	.....
" June 30, 1891....	1,116,873	889,253	320,000	256,986	120,000	48,000	87,142	.....	.....
" Dec. 31, 1893....	1,116,873	889,253	320,000	257,010	122,005	78,538	87,262	.....	.....
" June 30, 1896....	1,116,873	889,253	320,000	257,010	152,000	78,538	87,262	.....	.....
" June 30, 1901....	1,116,873	889,253	320,000	257,010	154,740	78,538	87,262	.....	.....
" Dec. 31, 1903....	1,116,873	889,253	320,000	264,896	204,167	142,926	87,262	.....	.....
" June 30, 1905....	1,116,873	889,253	320,000	264,896	280,000	142,926	87,262	.....	.....
" June 30, 1906....	1,116,873	889,253	320,000	264,896	280,000	142,926	87,262	200,000	200,000
" June 30, 1907....	1,116,873	889,253	320,000	264,896	292,550	142,926	87,262	206,210	200,000
" Dec. 31, 1908....	1,746,358	1,319,118	367,659	264,896	292,550	142,926	87,262	206,210	200,000
" June 30, 1911....	1,746,358	1,319,118	367,659	264,896	369,300	142,926	87,262	269,600	212,694
" June 30, 1912....	2,013,964	1,602,170	393,870	281,511	364,491	313,984	87,262	393,946	299,730
" Dec. 31, 1913....	2,013,964	1,602,170	393,870	281,511	369,304	313,984	87,262	393,946	299,730
" June 30, 1916....	2,013,964	1,602,170	393,870	281,511	425,613	313,984	87,262	552,800	431,200
" June 30, 1917....	2,013,964	1,602,170	393,870	281,511	443,088	313,984	87,262	552,800	431,200
" Dec. 31, 1918....	2,013,964	1,602,170	393,870	281,511	443,088	313,984	87,262	518,268	397,220
" June 30, 1921....	2,013,964	1,602,170	393,870	281,511	490,400	313,984	87,262	595,200	463,200
" Dec. 31, 1923....	2,260,197	1,888,959	419,070	310,301	488,094	419,666	87,262	606,008	470,763
" June 30, 1926....	2,260,197	1,888,959	419,070	310,301	520,960	419,666	87,262	662,880	516,560
" Dec. 31, 1928....	2,260,197	1,888,959	419,070	310,301	511,245	419,666	87,262	657,200	486,067
" June 30, 1929....	2,260,197	1,888,950	419,070	310,301	519,622	419,666	87,262	672,560	499,314
" June 30, 1931....	2,260,197	1,888,959	419,070	310,301	528,000	419,666	87,262	687,920	512,560
" Dec. 31, 1933....	2,559,010	2,224,553	410,277	326,575	560,111	555,410	87,262	737,428	585,284
" June 30, 1934....	2,559,010	2,224,553	410,277	326,575	571,256	555,410	87,262	753,514	599,442
" June 30, 1936....	2,559,010	2,224,553	410,277	326,575	582,400	555,410	87,262	769,600	613,600
" June 30, 1937....	2,559,010	2,224,553	410,277	326,575	568,938	555,410	87,262	744,709	618,196
Total paid....	109,756,017	89,105,192	24,542,840	18,757,802	18,482,324	13,843,598	5,487,229	17,587,522	13,791,039

(3) SPECIAL GRANTS

From date of admission as a Province									
to June 30, 1873....			82,698	63,000	.....	100,000	.....	.....	.....
" June 30, 1875....			82,698	213,000	.....	100,000	45,000	.....	.....
" June 30, 1877....			82,698	213,000	26,747	100,000	45,000	.....	.....
" June 30, 1879....				150,000	26,747	100,000	45,000	.....	.....
" Dec. 31, 1881....				150,000	42,400	100,000	45,000	.....	.....
" June 30, 1885....				150,000	45,000	100,000	45,000	.....	.....
" June 30, 1887....				150,000	100,000	100,000	45,000	.....	.....
" June 30, 1901....				150,000	100,000	100,000	65,000	.....	.....
" June 30, 1905....				150,000	100,000	100,000	95,000	.....	.....
" June 30, 1907....				150,000	100,000	100,000	95,000	468,750	468,750
" June 30, 1910....				150,000	100,000	200,000	95,000	468,750	468,750
" June 30, 1911....				150,000	100,000	200,000	95,000	375,000	375,000
" June 30, 1912....				150,000	100,000	200,000	95,000	562,500	375,000
" June 30, 1913....				150,000	2,703,226	200,000	195,000	562,500	375,000
" June 30, 1914....				150,000	509,869	200,000	195,000	562,500	468,750
" June 30, 1917....				150,000	409,007	200,000	195,000	562,500	468,750
" June 30, 1926....				150,000	409,007	100,000	195,000	562,500	562,500
" June 30, 1930....				150,000	409,007	100,000	195,000	750,000	562,500
" June 30, 1931....				150,000	5,385,343	100,000	195,000	750,000	562,500
" June 30, 1937....				150,000	562,500	100,000	195,000	750,000	562,500
Net total paid....			826,980	10,230,000	21,581,733	7,600,000*	5,131,944	19,281,250	\$16,781,250

* Less deductions on account of Interest on Land Account \$2,230,255. †Includes \$2,193,357 arrears from 1908-1912 on account of Public Lands and increased debt allowance as authorized by the Manitoba Boundaries Act of 1912. ‡Includes \$4,584,212 adjustment of subsidy in lieu of Public Lands from 1870 to 1908 as provided for in the Manitoba Natural Resources Act, 1930, and \$238,630 interest thereon from July 1, 1929, to July 15, 1930. § The total paid Alberta in lieu of public lands includes over payments made during years 1914-1915 and 1916 of \$468,750, respecting which the Dominion holds a Province of Alberta Treasury Bill maturing September 1st, 1938.

ANNUAL SUBSIDIES TO PROVINCES SINCE 1867—*Concluded*

(4) INTEREST ON DEBT ALLOWANCES

Annual rate for period	Ontario, July 1, 1867	Quebec, July 1, 1867	Nova Scotia, July 1, 1867	New Brunswick, July 1, 1867	Manitoba, July 1, 1870	British Columbia, July 1, 1871	Prince Edward Island, July 1, 1873	Saskatch- ewan, Sept. 1, 1905	Alberta, Sept. 1, 1905
Total amount of interest from date of admission as Province to June 30, 1873.....	\$ *-1,593,755	\$ *-602,669	\$ 47,780	\$ 291	\$ 70,813	\$ 64,290	\$	\$	\$
Annual Rate—									
To June 30, 1874.			96,903	-26,187	26,768	47,294	130,625		
To June 30, 1875.			96,651	22,163	21,812	42,050	78,864		
To June 30, 1876.			81,545	21,062	20,625	35,347	43,115		
To June 30, 1877.			67,706	19,854	19,653	25,217	41,594		
To June 30, 1878.			48,461	11,648	19,653	25,094	41,594		
To June 30, 1879.			29,685	2,695	19,653	25,094	40,077		
To June 30, 1880.			8,390	— 466	19,653	25,086	39,668		
To June 30, 1881.			34,842	- 1,126	19,653	25,019	39,668		
To June 30, 1882.			4,146	- 1,493	12,571	24,366	39,665		
To June 30, 1883.			13,753	— 98	12,153	24,996	39,663		
To June 30, 1884.			12,958	- 2,015	12,153	24,996	39,645		
To June 30, 1885.	142,414	127,461	52,620	28,172	14,859	29,151	48,794		
To June 30, 1886.	142,414	127,461	52,750	38,025	173,075	29,151	48,794		
To Dec. 31, 1888.	142,414	127,461	52,877	31,646	165,728	29,151	48,794		
To June 30, 1889.	**	**	52,867	29,243	165,596	29,151	48,790		
To June 30, 1890.			52,831	27,328	165,596	29,151	39,173		
To June 30, 1893.			52,819	26,559	165,596	29,151	38,790		
To June 30, 1898.	142,414	127,461	52,811	26,547	165,596	29,151	38,790		
To June 30, 1905.	142,414	127,461	52,806	26,478	178,947	29,151	38,790		
To June 30, 1912.	142,414	127,461	52,803	26,465	178,947	29,151	38,790	405,375	405,375
To June 30, 1929.	142,414	127,461	52,793	26,465	381,584	29,151	38,790	405,375	405,375
To June 30, 1937.	142,414	127,461	52,771	26,465	381,584	29,151	38,790	405,375	405,375
Net total paid..	5,313,348	5,579,174	3,341,023	1,477,030	14,495,372	1,933,754	2,680,425	12,972,000	12,972,000

*These sums represent the total amount of the deductions from the subsidies for Government and Legislature and per head of population payable to Ontario and Quebec during the years 1867 to 1873 inclusive arising out of the fact that the debt of these Provinces at Confederation exceeded \$62,500,000.

**As of January 2, 1889, lump sums of \$130,000 and \$90,000 were paid to Ontario and Quebec respectively and after that date lump sums of \$150,000 and \$100,000 were paid to Ontario and Quebec half-yearly up to June 30, 1893 in lieu of the subsidy provided by chapter 4 of the statutes of 1884 and on account of interest payable by the Dominion to the Provinces on Trust Funds. These amounts however or such portions of them as were in lieu of subsidy were not charged to subsidy account in the Public Accounts of Canada.

SUBSIDIES TO PROVINCES—PAYMENTS FOR EACH YEAR FROM 1867 TO 1937*

16

Fiscal Year	Ontario	Quebec	Nova Scotia	New Brunswick	Manitoba	British Columbia	Prince Edward Island	Saskatchewan	Alberta	Total		Fiscal Year
										\$	cts.	
1867-68.....	675,364 13	913,420 07	324,685 51	314,637 60	2,228 107	31	1867-68
1868-69.....	846,703 81	979,802 00	462,906 72	314,637 60	2,604,105	13	1868-69
1869-70.....	971,202 83	859,626 00	443,138 53	314,637 60	2,624,940	23	1869-70
1870-71.....	1,035,030 17	800,000 00	408,067 96	314,637 60	67,204 50	214,000 00	2,930,113	10	1870-71
1871-72.....	1,036,204 06	800,000 00	471,084 54	341,620 00	67,204 50	216,289 75	280,841 39	2,921,399	87	1871-72		
1872-73.....	1,022,977 10	800,000 00	473,306 92	341,621 60	67,204 50	230,293 95	280,841 39	3,752,757	48	1872-73		
1873-74.....	1,196,872 79	959,252 80	549,840 80	465,287 72	70,365 03	225,049 65	211,146 96	3,750,961	88	1873-74		
1874-75.....	1,196,872 80	959,252 80	549,589 21	513,638 08	65,412 38	225,049 65	211,146 96	3,750,961	88	1874-75		
1875-76.....	1,196,872 80	959,252 80	534,482 99	512,536 91	90,972 26	218,247 29	177,930 10	3,690,355	15	1875-76		
1876-77.....	1,196,872 80	959,252 80	520,614 40	511,329 21	90,000 00	208,216 86	169,534 51	3,655,850	58	1876-77		
1877-78.....	1,196,872 80	959,252 80	418,701 28	440,123 15	90,000 00	208,093 56	159,764 28	3,472,807	87	1877-78		
1878-79.....	1,196,872 80	959,252 80	399,925 85	431,170 55	90,000 00	208,093 56	157,448 75	3,442,764	34	1878-79		
1879-80.....	1,196,872 80	959,252 80	378,630 13	428,009 64	105,653 04	208,086 23	154,341 07	3,430,846	31	1879-80		
1880-81.....	1,196,872 80	959,252 80	405,082 13	427,349 02	105,653 04	208,019 12	153,288 82	3,455,517	73	1880-81		
1881-82.....	1,196,872 80	959,252 80	384,145 96	455,409 77	163,070 56	207,366 33	164,880 96	3,520,999	48	1881-82		
1882-83.....	1,196,872 80	959,252 80	393,723 01	456,971 23	227,153 04	207,995 66	164,674 07	3,606,672	61	1882-83		
1883-84.....	1,196,872 80	959,252 80	392,957 62	454,971 67	227,153 04	207,995 66	164,674 07	3,603,714	38	1883-84		
1884-85.....	1,339,287 28	1,066,713 48	432,620 34	485,158 86	229,855 69	212,151 06	173,537 20	3,595,326	91	1884-85		
1885-86.....	1,339,287 28	1,066,713 48	432,750 22	495,011 60	443,075 07	212,151 06	173,537 20	4,182,525	91	1885-86		
1886-87.....	1,339,287 28	1,066,713 48	432,882 18	488,908 86	435,860 98	212,151 06	173,537 20	4,186,341	04	1886-87		
1887-88.....	1,339,287 28	1,066,713 48	432,872 62	488,856 53	435,595 36	212,151 06	173,537 20	4,188,513	53	1887-88		
1888-89.....	1,268,080 04	1,022,983 14	432,867 13	486,229 41	435,595 74	212,151 06	193,321 10	4,901,427	62	1888-89		
1889-90.....	1,196,872 80	959,252 80	432,831 28	484,315 02	435,695 74	212,151 06	183,903 42	3,903,922	12	1889-90		
1890-91.....	1,196,872 80	959,252 80	432,822 99	483,546 22	435,595 74	212,151 06	183,515 00	3,903,756	61	1890-91		
1891-92.....	1,196,872 80	959,252 80	432,819 41	483,575 28	437,606 94	242,689 46	182,668 34	3,935,913	56	1891-92		
1892-93.....	1,196,872 80	959,252 80	432,815 45	483,564 08	437,594 14	242,241 46	183,424 07	3,935,764	80	1892-93		
1893-94.....	1,339,287 28	1,066,713 48	432,814 09	483,569 68	437,600 54	243,585 46	183,084 24	4,206,654	77	1893-94		
1894-95.....	1,339,287 28	1,066,713 48	432,812 82	483,567 18	482,593 34	242,689 46	183,010 90	4,250,674	46	1894-95		
1895-96.....	1,339,287 28	1,066,713 48	432,811 56	483,555 82	467,595 74	242,689 46	181,931 88	4,235,664	24	1895-96		
1896-97.....	1,339,287 28	1,066,713 48	432,806 30	483,555 82	470,335 74	242,689 46	182,668 34	4,238,059	08	1896-97		
1897-98.....	1,339,287 28	1,066,713 48	432,805 56	483,560 08	437,594 14	242,689 46	182,000 20	4,237,372	19	1897-98		
1898-99.....	1,339,287 28	1,066,713 48	432,804 43	483,520 88	483,687 06	242,689 46	181,931 88	4,250,636	47	1898-99		
1899-1900.....	1,339,287 28	1,066,713 48	432,804 66	483,491 78	483,687 06	242,689 46	181,931 88	4,250,607	60	1899-1900		
1900-01.....	1,339,287 28	1,066,713 48	432,804 54	483,491 78	483,687 06	242,689 46	181,931 88	4,250,607	48	1900-01		
1901-02.....	1,339,287 28	1,066,713 48	432,804 66	483,491 78	483,687 06	242,689 46	181,931 88	4,402,097	64	1901-02		
1902-03.....	1,339,287 28	1,066,713 48	432,805 56	483,530 03	470,335 74	242,689 46	182,668 34	4,402,502	88	1902-03		
1903-04.....	1,339,287 28	1,066,713 48	432,805 56	483,520 43	483,687 06	242,689 46	181,931 88	4,402,291	68	1903-04		
1904-05.....	1,339,287 28	1,066,713 48	432,805 56	483,520 43	483,687 06	242,689 46	181,931 88	4,516,038	48	1904-05		
1905-06.....	1,339,287 28	1,066,713 48	432,805 56	483,520 43	483,687 06	242,689 46	181,931 88	4,726,372	88	1905-06		
1906-07.....	1,339,287 28	1,066,713 48	432,805 56	483,520 43	483,687 06	242,689 46	181,931 88	1,124,125	00	1906-07		
1907-08.....	2,128,772 08	1,686,579 08	610,464 76	621,360 96	522,076 66	281,931 88	1,217,633	67	1,212,458	34	1907-08	
1908-09.....	2,128,772 08	1,686,579 08	610,464 76	621,360 96	522,076 66	281,931 88	1,217,633	67	1,212,458	34	1908-09	

1909-10	2,128,772	08	1,686,579	08	610,460	48	621,360	96	881,621	86	522,076	66	281,931	88	1,355,419	80	1,273,165	40	9,361,388	20		
1910-11	2,128,772	08	1,686,579	08	610,460	48	621,360	96	881,247	06	522,076	66	281,931	88	1,229,975	00	1,173,068	60	9,092,471	80		
1911-12	2,396,429	28	1,971,704	68	636,670	06	637,975	36	833,642	45	713,780	46	732,489	46	381,931	88	1,548,188	60	1,260,722	20	10,281,044	98
1912-13	2,396,328	48	1,967,555	88	636,666	06	637,976	96	3,613,910	45	1,478,911	55	723,135	06	381,931	88	1,555,452	60	1,259,488	60	13,211,800	37
1913-14	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,478,911	55	723,135	06	381,931	88	1,631,247	80	1,424,590	20	11,280,468	67		
1914-15	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,406,204	16	723,135	06	381,931	88	1,710,675	00	1,589,075	00	11,451,673	28		
1915-16	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,406,204	16	723,135	06	381,931	88	1,710,675	00	1,589,075	00	11,451,673	28		
1916-17	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,423,679	36	723,135	06	381,931	88	1,710,675	00	1,589,075	00	11,469,148	48		
1917-18	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,423,679	36	623,135	06	381,931	88	1,710,675	00	1,589,075	00	11,369,148	48		
1918-19	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,447,335	36	623,135	06	381,931	88	1,680,077	00	1,554,105	00	11,327,236	48		
1919-20	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,470,991	36	623,135	06	381,931	88	1,753,075	00	1,621,075	00	11,490,860	48		
1920-21	2,396,378	88	1,969,630	28	636,666	86	637,976	16	1,470,991	36	623,135	06	381,931	88	1,753,075	00	1,621,075	00	11,490,860	48		
1921-22	2,642,611	68	2,256,419	88	661,866	06	666,765	76	1,470,991	36	738,816	66	381,931	88	1,763,883	00	1,628,638	20	12,211,924	48		
1922-23	2,642,611	68	2,256,419	88	661,866	06	666,765	76	1,486,380	16	738,816	66	381,931	88	1,763,883	00	1,628,638	20	12,207,313	28		
1923-24	2,642,611	68	2,256,419	88	661,866	06	666,765	76	1,485,118	56	738,816	66	381,931	88	1,901,069	00	1,651,536	60	12,386,136	08		
1924-25	2,642,611	68	2,256,419	88	661,853	67	666,765	76	1,501,551	36	738,816	66	381,931	88	1,971,069	00	1,651,536	60	12,386,136	08		
1925-26	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,501,551	36	738,816	66	381,931	88	1,975,075	00	1,674,435	00	12,281,390	59		
1926-27	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,491,836	16	738,816	66	381,931	88	1,850,755	00	1,674,435	00	12,375,128	50		
1927-28	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,491,836	16	738,816	66	381,931	88	2,032,575	00	1,613,942	20	12,516,740	50		
1928-29	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,500,213	76	738,816	66	381,931	88	2,032,575	00	1,643,942	20	12,516,740	50		
1929-30	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,505,591	36	738,816	66	381,931	88	2,047,935	00	1,657,188	60	12,553,724	50		
1930-31	2,642,611	68	2,256,419	88	661,841	28	666,765	76	1,505,591	36	738,816	66	381,931	88	2,063,295	00	1,674,435	00	12,281,390	59		
1931-32	2,941,424	28	2,592,013	68	661,841	28	641,256	48	693,040	16	1,694,195	38	874,561	46	381,931	88	1,938,295	00	1,670,435	00	17,435,736	12
1932-33	2,941,424	28	2,592,013	68	641,256	48	641,256	48	693,040	16	1,694,195	38	874,561	46	381,931	88	2,112,803	00	1,713,159	00	13,694,970	12
1933-34	2,941,424	28	2,592,013	68	653,047	72	653,047	60	693,040	16	1,705,339	78	874,561	46	381,931	88	2,112,803	00	1,743,159	00	13,677,384	32
1934-35	2,941,424	28	2,592,013	68	653,047	60	653,047	60	693,040	16	1,716,484	18	874,561	46	381,931	88	2,128,889	00	1,757,317	00	13,727,564	96
1935-36	2,941,424	28	2,592,013	68	653,047	60	653,047	60	693,040	16	1,716,484	18	874,561	46	381,931	88	2,144,975	00	1,771,475	00	13,768,953	24
1936-37	2,941,424	28	2,592,013	68	653,047	60	653,047	60	693,040	16	1,703,022	58	874,561	46	381,931	88	2,120,083	00	1,776,071	00	13,735,196	44
Total	125,469,361	77	101,684,365	\$5	36,810,843	11	37,924,831	48	61,864,428	55	30,077,352	20	17,319,597	49	55,997,439	07	49,270,955	34	519,419,177	86		
																			Total			

* This table does not include special grants voted annually to Maritime Provinces and British Columbia. See page 18 of this memorandum.

**GRANTS VOTED ANNUALLY BY PARLIAMENT TO MARITIME PROVINCES
AND BRITISH COLUMBIA PENDING CONSIDERATION OF SUBSIDIES**

In 1926, the Dominion Government appointed a Royal Commission to enquire into the claims that the rights of the Maritime Provinces in regard to the operation of the Intercolonial Railway had not been observed and that in regard to transportation, immigration and other economic factors, the Maritime Provinces had suffered prejudicially in their position under Confederation. The Commission is commonly called the Duncan Commission after the name of its Chairman, Sir Andrew Rae Duncan.

The Commission reported that both in respect of grants for the machinery of governments and in respect of debt allowances the Maritime Provinces had a genuine claim to a readjustment of their financial arrangements with the Dominion. The Commission felt unable to make a final recommendation as to the increase and form of Dominion aid but did recommend that the Dominion Government should give immediate consideration to the whole subject with a view to a complete revision of the financial arrangements between the Dominion and the Maritime Provinces. The Commission felt however that the Maritime Provinces should not be left in suspense until the revision had been made and accordingly recommended immediate interim lump sum increases in the payments to the Maritime Provinces as follows:—

Nova Scotia.....	\$875,000
New Brunswick.....	600,000
Prince Edward Island.....	125,000

The Dominion Parliament from 1927 to 1935, inclusive regularly voted the annual grants recommended by the Duncan Commission, and these amounts were paid in each year to each of the Maritime Provinces.

It was not until 1934 that a new Commission called the White Commission after the name of its Chairman Sir Thomas White was appointed to take into consideration and deal with the recommendation of the Duncan Commission that there should be a complete revision of the financial arrangements between the Dominion and the Maritimes. The White Commission recommended that in place of the annual grants recommended by the Duncan Commission annual grants should be paid to the Maritime Provinces beginning with the fiscal year 1935-36 as follows:—

Nova Scotia.....	\$ 1,300,000
New Brunswick.....	900,000
Prince Edward Island.....	275,000

The annual subsidies recommended by the White Commission were voted and paid to the Maritime Provinces in 1935 and in each succeeding year.

A grant to British Columbia of \$750,000 was voted by Parliament in the Main Estimates for 1935-36 to apply to the provincial fiscal year 1934-35 and an additional \$750,000 was voted in the Supplementary Estimates for 1935-36 to apply to the Provincial fiscal year 1935-36. This grant has been continued.

**GRANTS TO MARITIME PROVINCES AND BRITISH COLUMBIA PENDING CONSIDERATION
OF PROVINCIAL SUBSIDIES**

	Annual Grant	Total paid 1927-28 to 1936-37
	\$	\$
Province of Nova Scotia.....	1,300,000	9,600,000
Province of New Brunswick.....	900,000	6,600,000
Province of Prince Edward Island.....	275,000	1,550,000
Province of British Columbia.....	750,000	2,250,000
	3,225,000	20,000,000

The above grants to the Maritime Provinces and British Columbia are voted by Parliament and are not included in any of the statements of subsidy payments shown elsewhere in this memorandum.



